I Mina'trentai Ocho Na Liheslaturan Guåhan BILL STATUS

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	FISCAL NOTES	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	NOTES
30-38 (COR) As amended by the Committee on Transportation, Tourism, Customs, Utilities, and	Sabina Flores Perez V. Anthony Ada Chris Barnett Shelly V. Calvo Sabrina Salas Matanane Telo T. Taitague Therese M. Terlaie	AN ACT TO ADD A NEW ARTICLE 11 TO CHAPTER SIA OF TITLE 10, GUAM CODE ANNOTATED, AND ADD A NEW § 14104(q) TO CHAPTER 14 OF TITLE 12, GUAM CODE ANNOTATED, RELATIVE TO ESTABLISHING THE GUAM SOLID WASTE AUTHORITY ISLANDWIDE COLLECTION PLAN.	8:48 a.m.	1/24/25	Committee on Transportation, Tourism, Customs, Utilities, and Federal and Foreign Affairs.	Request 1/24/25 2/13/25	3/20/25 9:00 a.m.	7/8/25 As Amended.	
Federal and Foreign	SESSION DATE	TITLE	DATE PASSED	TRANSMITTED	DUE DATE	PUBLIC LAW NO.	DATE SIGNED	NOTE	S
Affairs; and substituted on the Floor.	7/28/25	AN ACT TO ADD A NEW ARTICLE 11 TO CHAPTER 51A, TITLE 10, GUAM CODE ANNOTATED; AND ADD A NEW § 14104(q) TO CHAPTER 14, TITLE 12, GUAM CODE ANNOTATED, RELATIVE TO ESTABLISHING THE GUAM SOLID WASTE AUTHORITY ISLANDWIDE COLLECTION PLAN.		8/6/25	8/18/25	38-39	8/18/25	Received: 8 Mess and Comn 38GL-25-	n. Doc. No.

CLERKS OFFICE- ^Referred Version Page 1

LOURDES A. LEON GUERRERO GOVERNOR



UFISINAN I MAGA'HÅGAN GUÅHAN OFFICE OF THE GOVERNOR OF GUAM

JOSHUA F. TENORIO LT. GOVERNOR

> 38GL-25-1050 OFFICE OF THE SPEAKER FRANK F. BLAS JR.

AUG 18 2025

Received:

Transmitted via Email to: speakerblas@guamlegislature.org

August 18, 2025

THE HON. FRANK BLAS, JR., Speaker I Mina'trentai Ocho Na Liheslaturan Guåhan 38th Guam Legislature Guam Congress Building 163 Chalan Santo Papa Hagåtña, Guam 96910

Re: Bill No. 30-38 (COR), "AN ACT TO ADD A NEW ARTICLE 11 TO CHAPTER 51A, TITLE 10, GUAM CODE ANNOTATED; AND ADD A NEW § 14104(q) TO CHAPTER 14, TITLE 12, GUAM CODE ANNOTATED, RELATIVE TO ESTABLISHING THE GUAM SOLID WASTE AUTHORITY ISLANDWIDE COLLECTION PLAN."

Håfa Adai Mr. Speaker,

Last year, I vetoed Bill No. 165-37 (COR) because the bill didn't sufficiently protect the most vulnerable in our community, while I found its goals agreeable. Many of our *manåmko*' and families living on fixed incomes expressed valid concerns that a mandatory collection service without proper support would have placed a heavy burden on their budget already constrained by the cost of living. I could not support a law that lacked financial safeguards or a way to help those who could not afford the new mandated service.

I want to thank the 38th Guam Legislature and the Guam Solid Waste Authority (GSWA) for addressing those concerns with Bill No. 30-38. The final version reflects thoughtful collaboration and includes several key provisions needed to make this policy fair and sustainable. It establishes a Customer Assistance Program funded through legislative appropriations and outside subsidies, outlines exemptions for qualified households, and recommends lifeline rates pending Public Utilities Commission approval. These steps ensure that no one is left behind as we roll out this essential service.

This bill will help curb illegal dumping, protect public health, and strengthen GSWA's ability to operate independently and efficiently. This bill also shows what good governance looks like, hearing the voices of our people, responding to their needs and working together to build better solutions. With Bill No. 30-38 (COR), we're moving closer to a cleaner, healthier, and more sustainable Guam.

To: The Hon. Frank Blas, Jr., Speaker

Fr: The Hon. Joshua F. Tenorio, Acting Governor of Guam

Date: August 18, 2025 Re: Bill No. 30-38 (COR)

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For these reasons, I sign Bill No. 30-38 (COR) into law as *Public Law No. 38-39*.

Senserumente,

JOSHUA F. TENORIO

I Åkto Maga'låhen Guåhan

Acting Governor of Guam

Enclosure(s): Bill No. 30-38 (COR) nka P.L. 38-39

cc via email: Honorable Lourdes A. Leon Guerrero, Maga'hågan Guåhan, Governor of Guam

Compiler of Laws



38GL-25-1050
Messages and Communications
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Page 2 of 2

COMMITTEE ON RULES
August 18, 2025
6:03 p.m.
Marie Crisostomo

I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN 2025 (FIRST) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'HÂGAN GUÂHAN

This is to certify that Bill No. 30-38 (COR), "AN ACT TO ADD A NEW ARTICLE 11 TO CHAPTER 51A, TITLE 10, GUAM CODE ANNOTATED; AND ADD A NEW § 14104(q) TO CHAPTER 14, TITLE 12, GUAM CODE ANNOTATED, RELATIVE TO ESTABLISHING THE GUAM SOLID WASTE AUTHORITY ISLANDWIDE COLLECTION PLAN," was on the 31st day of July 2025, duly and regularly passed.

Frank F. Blas, Jr. Speaker Attested: V. Anthony Ada **Acting Legislative Secretary** This Act was received by I Maga'hågan Guåhan this 6th day of August, 2025, at 7.58 o'clock A.M. Maga'håga's Office JOSHUA F. TENORIO ACTING GOVERNOR OF GUAM Date: Organt 18, 2025

Public Law No. 38-39

I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN 2025 (FIRST) Regular Session

Bill No. 30-38 (COR)

As amended by the Committee on Transportation, Tourism, Customs, Utilities, and Federal and Foreign Affairs; and substituted on the Floor.

Introduced by:

Sabina Flores Perez
V. Anthony Ada
Chris Barnett
Shelly V. Calvo
Sabrina Salas Matanane
Telo T. Taitague
Therese M. Terlaje
Frank F. Blas, Jr.
Vincent A.V. Borja
Christopher M. Dueñas
Eulogio Shawn Gumataotao
Jesse A. Lujan
Tina Rose Muña Barnes
William A. Parkinson
Joe S. San Agustin

AN ACT TO *ADD* A NEW ARTICLE 11 TO CHAPTER 51A, TITLE 10, GUAM CODE ANNOTATED; AND *ADD* A NEW § 14104(q) TO CHAPTER 14, TITLE 12, GUAM CODE ANNOTATED, RELATIVE TO ESTABLISHING THE GUAM SOLID WASTE AUTHORITY ISLANDWIDE COLLECTION PLAN.

BE IT ENACTED BY THE PEOPLE OF GUAM:

- 2 Section 1. Legislative Findings and Intent. I Liheslaturan Guåhan finds
- 3 that the three main goals of Bill No. 165-37 (COR) are (1) reduction of litter in the
- 4 environment, (2) lowering rates for the Guam Solid Waste Authority's (GSWA)

1	customers through economies of scale, and (3) promoting long-term financial			
2	stability and full autonomy by GSWA. GSWA's three main functions are (1)			
3	operation of a USEPA sanitary landfill, (2) collection of municipal solid waste from			
4	the community and (3) diversion of recyclables from the landfill.			
5	I Liheslaturan Guåhan further finds that three things can happen to municipal			
6	solid waste over its lifespan: (1) it could end up in the landfill, (2) certain things can			
7	be recycled or composted, or (3) it can end up as litter and discarded in the			
8	environment on roadsides, jungles or in the ocean. Some of the litter may be cleaned			
9	up by volunteers and eventually end up in the landfill.			
10	I Liheslaturan Guåhan further finds that according to GSWA, there are			
11	approximately 40,000 households on Guam that are eligible for garbage collection			
12	services yet roughly half of these households are not subscribers of GSWA services.			
13	Research presented by GSWA at hearings on Bill No. 165-37 COR, a little more			
14	than one-fourth or 11,000 households are on public assistance.			
15	I Liheslaturan Guåhan acknowledges the rate-making authority of the Public			
16	Utility Commission (PUC) and highly recommends GSWA to establish a lifeline			
17	rate with PUC approval for households who are eligible or are receiving assistance			
18	through any one of the following:			
19	(1) Supplemental Nutrition Assistance Program (SNAP) or food			
20	stamps;			
21	Medicaid;			
22	(2) Supplemental Security Income (SSI) benefits; or			
23	(3) Special Supplemental Nutrition Program for Women, Infants,			
24	and Children (WIC) benefits.			
25	I Liheslaturan Guåhan further finds the GSWA's existing subscriber will see			
26	a \$3.00/month increase in 2025, a \$2.00/month increase in 2026, an additional			
27	increase of \$3.00 in 2028. In three years, residential rates will go from \$30/month to			

\$38/month. These fees are used to cover the cost of collection, operation of the landfill and separation of certain recyclables from the waste stream.

I Liheslaturan Guåhan further finds that according to GSWA's plans to implement Universal or Island-wide Garbage collection, that rates for individual customers will drop from \$38.00 per month to \$22.50 per month, upon full implementation projected to occur in January 2028.

It is the intent of *I Liheslaturan Guåhan* to implement an islandwide garbage collection program that (1) reduce residential rate through economies of scale, (2) promote long-term financial stability and full autonomy of GSWA (3) create a Customer Assistance Program for low income households using external subsidies and (4) recommend GSWA to establish a lifeline rate with PUC approval in order to further support low income households.

Section 2. A new Article 11 is *added* to Chapter 51A, Title 10, Guam Code
Annotated, to read as follows:

15	5	"ARTICLE 11
16	S ISLANDWIDE	GARBAGE COLLECTION
17	§ 51A1101. Purpose	
18	§ 51A1102. Islandw	de Collection Plan Goals.
19	§ 51A1103. Subscrip	tion for, and Mandatory Provision for, Garbage
20	Collecti	on Services.
21	§ 51A1104. Exempt	ons.
22	§ 51A1105. Penaltie	s for Failure to Subscribe.
23	§ 51A1106. GSWA	Customer Assistance Program.
24	§ 51A1107. External	Subsidies.
25	§ 51A1108. Disclosu	are on Billings.
26	§ 51A1101. Purpose.	

1	I Liheslaturan Guahan finds that it all of Guam's residents subscribe to
2	GSWA garbage collection services, the economies of scale will result in lower rates
3	per subscriber and simultaneously ensure that every resident's garbage will be
4	collected and properly disposed of. The implementation of islandwide collection
5	would greatly mitigate the financial and logistical challenges posed by
6	"piggybacking" and illegal dumping. Islandwide collection services for Guam would
7	also parallel the initiatives of other domestic and international jurisdictions that have
8	instituted mandatory garbage collection services. Such implementation would
9	include a Customer Assistance Program to financially support the costs of services
10	for eligible community members. Ultimately, the implementation of islandwide
11	collection services on Guam would mirror domestic and international initiatives
12	determined to increase the efficiency of garbage collection services, prevent the
13	detrimental financial consequences of "piggybacking," and reduce illegal dumping.
14	Therefore, it is the intent of I Liheslaturan Guåhan to implement an Islandwide
15	Collection Plan that will be administered by the Guam Solid Waste Authority.
16	§ 51A1102. Islandwide Collection Plan Goals.
17	The goals and objectives of the Islandwide Collection Plan include:
18	(a) municipal garbage collection for all residential buildings
19	comprised of four (4) units or less;
20	(b) collection of unwanted appliances, electronics, and most types of
21	batteries;
22	(c) integration of public and private garbage collection services;
23	(d) reduction in tipping fees and disposal fees for old electronics and
24	batteries; and
25	(e) reduction of littering and dumping violations.
26	§ 51A1103. Subscription for, and Mandatory Provision of, Garbage
27	Collection Services.

All owners of residential buildings shall subscribe to and obtain public or
private garbage collection services, except as provided in § 51A1104 of this Article,
under the following conditions:

- (a) Applicants for new service and existing customers of the Guam Waterworks Authority (GWA) shall be enrolled in garbage collection services with the Guam Solid Waste Authority (GSWA) or a private hauler. GWA shall provide any GSWA forms or applications to implement this Section, and provide the applicant's enrollment forms to GSWA. The applicant shall be solely responsible for establishing solid waste collection services.
- (b) The subscribed owner shall pay for garbage collection services rendered to their occupied residential building.

Nothing in this Section is intended to prevent an arrangement, or the continuance of an existing arrangement, under which payments for garbage collection services are made by a lessee, or lessee's agent, on behalf of the owner; however, any such arrangement shall not affect the owner's obligation to ensure subscription for garbage collection services and the associated payment for such services, or for any customer assistance or lifeline rate program created and operated by or managed by the Authority.

§ 51A1104. Exemptions.

GSWA shall exempt from the requirements of § 51A1103 of this Article any owner who shows, and only so long as the owner can continue to show:

- (a) the owner of a residential building comprised of four (4) units or less, or other qualifying building, may forgo subscription if the lessee is obligated, by the lease contract, to subscribe for garbage collection services;
 - (b) if the building with a valid occupancy permit is vacant;
- (c) if the building is occupied but not expected to generate any form of municipal solid waste;

- if there is a contract for weekly collection services with a 1 (d) permitted private collection hauler; or 2 if the owner or lessee of a residential building registers with 3 GSWA as a self-hauler and utilizes the Residential Transfer Stations. 4 Any owner who meets the requirements of this Section may petition the 5 6 GSWA for an exemption. The exemption eligibility shall be renewed annually from 7 the date the initial exemption is granted. 8 § 51A1105. Penalties for Failure to Subscribe. Penalties for failure to subscribe, failure to pay tipping fees, late payment fees 9 10 and any other fees, shall be established by the Guam Solid Waste Authority Board of Directors pursuant to Chapter 9, Title 5, Guam Code Annotated, and in 11 12 conjunction with the tipping fees established by § 51A301 of this Chapter. 13 § 51A1106. GSWA Customer Assistance Program. 14 GSWA shall establish a Customer Assistance program, pursuant to 15 rules and regulations promulgated through the Administrative Adjudication Law 16 (Chapter 9, Title 5, Guam Code Annotated), to provide financial assistance to eligible ratepayers that shall be funded through Legislative appropriation, grants, or 17 18 other external subsidy. Ratepayer revenue shall not be used by GSWA without the 19 express prior approval of the Public Utilities Commission (PUC).
 - (b) The Guam Solid Waste Authority shall establish income eligibility standards for a residential ratepayer to receive financial assistance under this Section that includes providing discounts to low-income customers. Individuals who are eligible or receiving assistance through any one (1) of the following may be eligible for the customer assistance program:
- 25 (1) Supplemental Nutrition Assistance Program (SNAP) or food stamps;
 - (2) Medicaid; or

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1	(3) Special Supplemental Nutrition Program for Women, Infants,
2	and Children (WIC) benefits.
3	§ 51A1107. External Subsidies
4	GSWA may at any time receive subsidies from legislative appropriations or
5	federal grants. Subsidies shall be used pursuant to the appropriation or grant
6	language. Unless otherwise stated in the appropriation law or terms of the grant,
7	funds appropriated or granted for residential customers eligible for the Customer
8	Assistance Program (CAP) subsidies shall be applied equally and exclusively to
9	CAP customer billings until the funds are exhausted.
10	§ 51A1108. Disclosure on Billings
11	All residential customer billings shall disclose the following:
12	(a) the regular residential rate;
13	(b) the GSWA subsidy (the difference between regular and lifeline
14	rate), if applicable; and
15	(c) any external subsidies to include but are not limited, General
16	Fund Appropriations or Federal grants in aid."
17	Section 3. A new § 14104(q) is added to Article 1 of Chapter 14, Title 12,
18	Guam Code Annotated, to read as follows:
19	"(q) The Guam Waterworks Authority shall share customer
20	information with the Guam Solid Waste Authority as necessary to be used for
21	establishing solid waste collection services. The Guam Waterworks Authority
22	shall not be held liable for any damages or disputes resulting from the sharing
23	of customer information."
24	Section 4. Revision of Rates and Fees. GSWA shall review and revise
25	rates as needed to account for the implementation of Section 2 of this Act.
26	Section 5. Promulgation of Rules and Regulations. GSWA shall revise
27	its administrative rules and regulations, pursuant to Chapter 9 of Title 5. Guam Code

- 1 Annotated, to comply with the mandates of Chapter 51A, Title 10, Guam Code
- 2 Annotated, within one hundred eighty (180) days of enactment of this Act. The
- 3 default approval provisions of 5 GCA, Chapter 9, Article 3, § 9303(c) shall not apply
- 4 to this Act.
- 5 Section 6. Implementation. The Islandwide Collection Plan set forth in
- 6 Section 2 of this Act shall be implemented after *I Liheslaturan Guåhan's* approval
- 7 and adoption of rules and regulations promulgated herein.
- 8 **Section 7. Effective Date.** The Act shall be effective upon enactment.